

# CLINTON COUNTY BUDGET COMMISSION MEETING

Thursday, June 27, 2024

## Special meeting

The Clinton County Budget Commission met Thursday, June 27, 2024 at 12:00 p.m. in the Training room at the County Administrative Office Building, suite 204. Present were Treasurer, Kyle Rudduck, Prosecutor, Andrew McCoy, Auditor, Terence G. Habermehl, Chief Deputy Auditor, Logan M. Bailey and Senior Real Estate Specialists, Danette L. Garringer. Also present was Brian Shidaker, Clinton County Prosecutor Elect.

Logan Bailey began the meeting presenting a powerpoint presentation explaining the the Local Government Funding formula and the changes made in the law regarding the formula. The board discussed options of reverting back to the State Statutory formula or another version thereof per Ohio Revised Code 5747.41 and 5747.53.

After a 1 hour session with the Board, A public hearing was held in the same room, suite 204. Attached to the minutes you will find all who attended on the sign in sheet. Jim Fife announced during the meeting that Union Township had already voted to retain the current LGF formula. No other comments or questions were made. Also attached to the minutes is the powerpoint presentation given by Logan M. Bailey.

The meeting adjourned at 1:21 p.m.

CLINTON COUNTY BUDGET COMMISSION  
APPROVED July 16, 20 24  
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Clinton County Budget Commission

Alternative Local Government Public Hearing

Location: Administrative Campus, Room 204  
1850 Davids Dr, Wilmington, Ohio 45177

Date: 2024-06-27, 1:00 p.m.

Public Meeting Sign-In Sheet

No.	Printed Name	Organization Representing	Signature
1	Andrew N'Guy	CCPD	[Signature]
2	BRIAN SHIOAKGA	CCPD	[Signature]
3	Terence Halarmehl	Auditor	[Signature]
4	Kyle RydeDuch	Treasurer	[Signature]
5	Mike McCarty	Commissioner	[Signature]
6	LISA Homan	Vernon Township Fiscal Officer	[Signature]
7	James Fife	Union Twp. Trustee	
8	Margaret Blend	Clinton County	
9	Lisa Hipke	Commissioner	[Signature]
10	Brenda Woods	Commissioner	[Signature]
11	Brenda Hatt	Union Twp. F.O.	
12	Wanda E. Armstrong	Village of Midland	Wanda E. Armstrong
13			
14			
15			
16			
17			

# Clinton County Budget Commission

2024 Required Annual Meeting for Alternative Local Government Formula

Prepared by Logan M. Bailey, Chief Deputy Auditor  
June 26, 2024

## What is Local Government Funding “LGF”?

### Where does it come from?

- Local Government Funding (LGF) is a financial mechanism in which a designated portion of a state's **General Revenue Fund (GRF)** is allocated and distributed to local governments, including counties, municipalities, and townships.

### How can it be used?

- These funds support essential public services such as public safety, infrastructure maintenance, and public health, ensuring local communities have the resources needed to function effectively.

## Responsibility of County Budget Commission

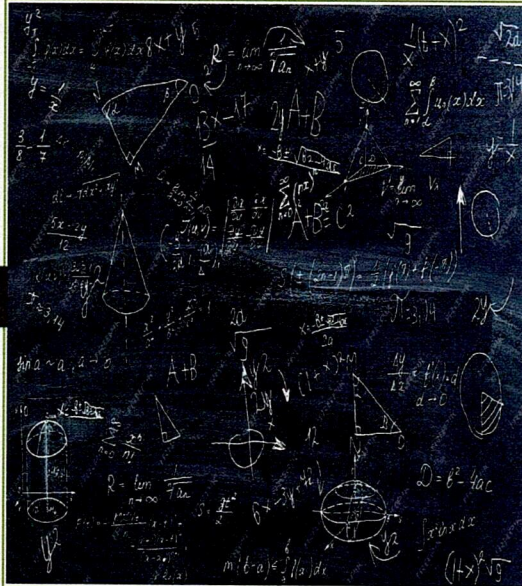
- Distribution of Undivided Local Government Fund Statutory Method (ORC 5747.51)
- Alternative Formula (ORC 5747.53)



### What is Required in Using an Alternative Formula for LGF Distribution?

- To approve an alternative formula, requires the approval of:
  - County Commissioners
  - Largest City (based on population)
    - And
  - Majority of all other subdivisions
    - Or
  - Revisions repeal of the alternative formula require the same approvals
- If repealed go back to statutory formula unless section (C) applies
- Requires a public hearing at least once in the year following the effective date of this amendment and at least every 5th year after that.
  - Requires *FIRST* public hearing to be held in 2024.
- Must provide reasonable advance notice of the hearing to all political subdivisions

**ORC 5747.53**



## County Budget Commission Requirements for the Alternative Formula:

- Budget Commission may include any factor it considers appropriate and reliable, in its sole discretion
  - *Actions of the Budget Commission are final and may not be appealed unless issue of abuse of discretion or failure to comply with the formula*
- Limitations established in 5747.51 apply
  - *Total county population <100,000 township share must be > 10%*
  - *County limitations*

% of Municipal Population in County	Max County Share
<40%	60%
41 – 80%	50%
>80%	30%



## STATE-WIDE



CAAO

County Auditors' Association of Ohio

## Survey Results

## STATE-WIDE Alternative Formula Statics



	County	Municipalities	Townships	Special Districts
High	60%	80%	51%	25%
Low	11%	10%	0.2%	0%
Average	43%	38%	17%	1%

## STATE-WIDE Survey Results COUNTY Portion of Alternative Formula:

%	# of Counties
<20%	2
20 – 30%	4
30 – 40%	22
40 – 50%	43
50 – 60%	16
Total	87

Clinton County 45.5%

## State-Wide Survey Results

### Most Common Factors for Distribution:

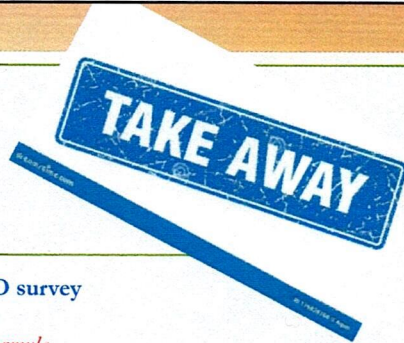
Factor	# of Counties Use in Allocation	Average % of Allocation
Population	33	59%
Fixed Percentage	25	100%
Valuation	18	35%
Road Miles	8	48%
Population Density	5	26%
Wealth	5	26%
Budget Need	4	61%
Square Miles	8	35%
Prior Year Actual	3	55%
Local Tax Effort	2	21%
Statutory	1	100%

**How Many Factors?**

Clinton County

## State-Wide Survey Results

### Oddities with Alternative LGF:



- Several complex formulas don't lend themselves to the CAAO survey
  - *Townships and municipalities distributed on different factors*
  - *Guaranteed minimums for specific subdivisions with others based on a formula*
- Circuit breakers tended to focus on
  - *Ensuring funding remained at a base year or prior year*
- If changing the formula, consider including an average of the prior 5 years as part of the formula to keep drastic changes immediately
- Greene County deducting money for a joint dispatcher center before distributing any funds based on the formula

## Lake County Budget Commission Public Hearing on LGF

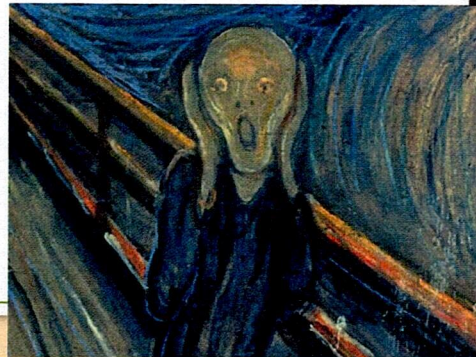


## Lake County - *History*

Lake County's previous alternative formula, established in 1982 was determined to be void. Therefore, without adopting a new alternative, Lake would be forced to use the statutory formula for 2025.

- ▶ HB 33 as a means of presenting the work of the Ad Hoc committee.
  - ▶ Ad Hoc committee formed
  - ▶ New Alternative crafted
  - ▶ Used the Public Hearing as outlined in

A lot of work to do in a very short time

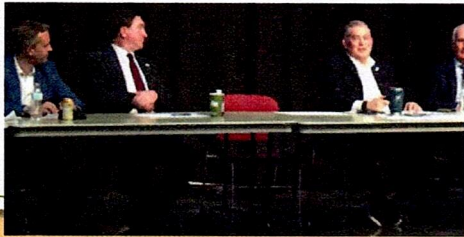






## Lake County – Public Hearing

- Budget Commission Public Hearing
- Made PUBLIC NOTICE
- Power Point Presentation from Ad Hoc Committee
- Allowed for public officials/elected officials to speak and ask questions
- Minutes taken as well as court reporter present to have a complete record

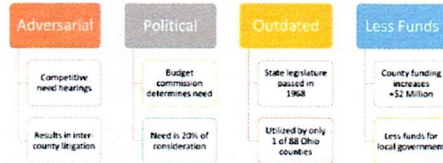


## Lake County – Public Hearing

### Ad-hoc Committee

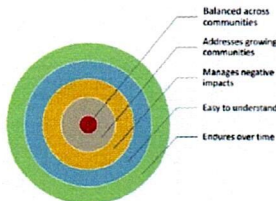


### The State Statute Formula



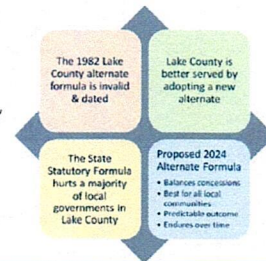
### Formula Priorities

The committee discussed at length the need to balance multiple priorities when developing a new formula for Lake County



### Summary

Now is the time to adopt a 2024 Lake County Alternative Local Government Fund Formula





## Clinton County's Alternative LGF Formula

- *Fixed Percentage by Entity*
- *Derived sometime prior to 1980*
- *No record of how the formula came about*

TOWNSHIPS:	Percentage
Adams	0.90%
Chester	0.70%
Clark	0.80%
Green	0.60%
Jefferson	0.60%
Liberty	0.40%
Marion	1.40%
Richland	0.60%
Union	1.50%
Vernon	0.65%
Washington	0.85%
Wayne	0.50%
Wilson	0.30%
<b>Total Townships</b>	<b>10.00%</b>
<b>VILLAGES</b>	
Blanchester	5.55%
Clarksville	0.90%
Martinsville	0.90%
Midland	0.60%
New Vienna	1.80%
Port William	0.45%
Sabina	4.80%
<b>Total Villages</b>	<b>15.00%</b>
<b>CITIES</b>	
City of Wilmington	29.50%
<b>CLINTON COUNTY</b>	<b>45.50%</b>
<b>Grand Total</b>	<b>100.00%</b>

# CLINTON COUNTY ALTERNATIVE LOCAL GOVERNMENT

## COUNTY-WIDE HISTORICAL TOTALS

	YEAR	2016	2017	2018	2019	2020	2021	2022	2023	2024 YTD
	<b>TOTAL</b>	<b>\$914,532.44</b>	<b>\$924,155.95</b>	<b>\$968,279.72</b>	<b>\$1,009,821.69</b>	<b>\$1,008,101.13</b>	<b>\$1,138,944.69</b>	<b>\$1,224,846.49</b>	<b>1,254,200.45</b>	<b>\$576,415.56</b>
<b>TOWNSHIPS</b>										
ADAMS	9.000%	8,230.79	8,317.40	8,714.52	9,088.40	9,072.91	10,250.50	11,023.62	11,287.80	5,187.74
CHESTER	7.000%	6,401.73	6,469.09	6,777.96	7,068.75	7,056.71	7,972.61	8,573.93	8,779.40	4,034.91
CLARK	8.000%	7,316.26	7,393.25	7,746.24	8,078.57	8,064.81	9,111.56	9,798.77	10,033.60	4,611.32
GREEN	6.000%	5,487.19	5,544.94	5,809.68	6,058.93	6,048.61	6,833.67	7,349.08	7,525.20	3,458.49
JEFFERSON	6.000%	5,487.19	5,544.94	5,809.68	6,058.93	6,048.61	6,833.67	7,349.08	7,525.20	3,458.49
LIBERTY	4.000%	3,658.13	3,696.62	3,873.12	4,039.29	4,032.40	4,555.78	4,899.39	5,016.80	2,305.66
MARION	14.000%	12,803.45	12,938.18	13,555.92	14,137.50	14,113.42	15,945.23	17,147.85	17,558.81	8,069.82
RICHLAND	6.000%	5,487.19	5,544.94	5,809.68	6,058.93	6,048.61	6,833.67	7,349.08	7,525.20	3,458.49
UNION	15.000%	13,717.99	13,862.34	14,524.20	15,147.33	15,121.52	17,084.17	18,372.70	18,813.01	8,646.23
VERNON	8.500%	7,773.53	7,855.33	8,230.38	8,583.48	8,568.86	9,681.03	10,411.20	10,660.70	4,899.53
WASHINGTON	8.500%	7,773.53	7,855.33	8,230.38	8,583.48	8,568.86	9,681.03	10,411.20	10,660.70	4,899.53
WAYNE	5.000%	4,572.66	4,620.78	4,841.40	5,049.11	5,040.51	5,694.72	6,124.23	6,271.00	2,882.08
WILSON	3.000%	2,743.60	2,772.47	2,904.84	3,029.47	3,024.30	3,416.83	3,674.54	3,762.60	1,729.25
<b>Actual Sum Townships</b>	<b>10.000%</b>	<b>91,453.24</b>	<b>92,415.61</b>	<b>96,828.00</b>	<b>100,982.17</b>	<b>100,810.13</b>	<b>113,894.47</b>	<b>122,484.67</b>	<b>125,420.02</b>	<b>57,641.54</b>
<b>CORPORATIONS</b>										
<b>VILLAGE OF:</b>										
BLANCHESTER	37.000%	50,756.55	51,290.66	53,739.52	56,045.10	55,949.61	63,211.43	67,978.98	69,608.12	31,991.06
CLARKSVILLE	6.000%	8,230.79	8,317.40	8,714.52	9,088.40	9,072.91	10,250.50	11,023.62	11,287.80	5,187.74
MARTINSVILLE	6.000%	8,230.79	8,317.40	8,714.52	9,088.40	9,072.91	10,250.50	11,023.62	11,287.80	5,187.74
MIDLAND	4.000%	5,487.19	5,544.94	5,809.68	6,058.93	6,048.61	6,833.67	7,349.08	7,525.20	3,458.49
NEW VIENNA	12.000%	16,461.58	16,634.81	17,429.03	18,176.79	18,145.82	20,501.00	22,047.24	22,575.61	10,375.48
PORT WILLIAM	3.000%	4,115.40	4,158.70	4,357.26	4,544.20	4,536.46	5,125.25	5,511.81	5,643.90	2,593.87
SABINA	32.000%	43,897.56	44,359.49	46,477.43	48,471.44	48,388.85	54,669.35	58,792.63	60,201.62	27,667.95
<b>Actual Sum Villages</b>	<b>15.000%</b>	<b>137,179.86</b>	<b>138,623.40</b>	<b>145,241.96</b>	<b>151,473.26</b>	<b>151,215.17</b>	<b>170,841.70</b>	<b>183,726.98</b>	<b>188,130.05</b>	<b>86,462.33</b>
<b>CITY OF WILMINGTON</b>	<b>29.500%</b>	<b>269,787.07</b>	<b>272,626.01</b>	<b>285,642.52</b>	<b>297,897.40</b>	<b>297,389.83</b>	<b>335,988.68</b>	<b>361,329.71</b>	<b>369,989.13</b>	<b>170,042.59</b>
<b>ADJUSTMENTS TO BALANCE CASH</b>										
		0.01	(0.03)	(0.03)	(0.01)	0.01	0.01	(0.02)	0.05	0.02
<b>COUNTY GENERAL</b>	<b>45.500%</b>	<b>416,112.27</b>	<b>420,490.93</b>	<b>440,567.24</b>	<b>459,468.86</b>	<b>458,686.02</b>	<b>518,219.84</b>	<b>557,305.13</b>	<b>570,661.25</b>	<b>262,269.10</b>
<b>GRAND TOTAL</b>	<b>100.000%</b>	<b>\$ 914,532.44</b>	<b>\$ 924,155.95</b>	<b>\$ 968,279.72</b>	<b>\$ 1,009,821.69</b>	<b>\$ 1,008,101.15</b>	<b>\$ 1,138,944.69</b>	<b>\$ 1,224,846.49</b>	<b>\$ 1,254,200.45</b>	<b>\$ 576,415.56</b>

**DISCLAIMER:**  
 ROUNDING DONE ON FULL YEAR, MAY SLIGHTLY VARY AS ROUNDING IS DONE ON MONTHLY AMOUNTS FOR ACTUAL DISTRIBUTION

\$ 747,333